

General Obligation
Bonding Subcommittee
Agency Hearing Summary

March 22, 2021
1:30 PM

Agency Hearing Schedule March 22, 2021

Start	End	Agency/Topic
1:30	2:00	Department of Mental Health and Addiction Services
2:00	2:30	Department of Developmental Services
2:30	3:00	Department of Motor Vehicles
3:00	3:30	Connecticut State Department of Education and Connecticut Technical Education and Career System
3:30	4:00	Connecticut Innovations, Inc.
4:00	4:30	Department of Labor

Summary Note: Information is provided primarily regarding programs with Governor proposed additional funding or change. Each agency includes a programmatic summary of Governor proposed funding and unallocated balance (funds available under current law that could be approved by bond commission to be spent). Information provided in agency capital requests or other agency documentation is provided when applicable, *noted by use of italics*. Additional detail is provided on select programs.

Department of Mental Health and Addiction Services

Program	Unallocated Balance 1/1/21	Gov. Rec 22	Gov. Rec 23	Gov. Rec Cancel
Design and installation of sprinkler systems in direct care patient buildings	11,950,000	904,500	3,740,000	-
Fire, safety and environmental improvements including improvements in compliance with current codes, site improvements, repair and replacement of roofs and other exterior and interior building renovations and demolition	12,493,022	9,600,000	5,000,000	-
Planning and design for replacement of Whiting Forensic Hospital at Connecticut Valley Hospital	New	3,000,000	-	-
Grants-in-aid to private non-profit organizations that are exempt under Section 501(c)(3) of the Internal Revenue Code for community-based residential and out patient facilities for purchases, repairs, alterations and improvements	3,282,999	-	-	-

Department of Mental Health and Addiction Services

Program
Design and installation of sprinkler systems in direct care patient buildings

Agency Req. 22	Agency Req. 23	Gov FY 22	Gov FY 23	Gov Cancel
904,500	3,740,000	904,500	3,740,000	

Unallocated Balance 1/1/21	FY 18 Auth	FY 19 Auth	FY 20 Auth	FY 21 Auth	CY 17 Allocation	CY 18 Allocations	CY 19 Allocations	CY 20 Allocation
11,950,000	-	-	-	5,500,000	-	-	-	-

Summary

The requested funding would be used for design and installation of sprinkler systems in the following buildings at CT Valley Hospital: Dutcher Hall, Chapel, Eddy Home, Dutton Home, Haviland Hall, Warehouse, Water Treatment Plant, T&T Building, HR Service Center, Russell Hall, Beers Hall, Shew Hall, Cotter Building, Power Plant, Leak Hall, and at Greater Bridgeport Community Mental Health Center and Capital Region Mental Health Center.

Additional funds were authorized in the 20-21 biennium to allow DMHAS to add sprinkler coverage to existing department facilities, though there has been no allocation since adoption of the bond package.

The most recent allocation of these funds was provided in 2013.

Program
Fire, safety and environmental improvements including improvements in compliance with current codes, site improvements, repair and replacement of roofs and other exterior and interior building renovations and demolition

Agency Req. 22	Agency Req. 23	Gov FY 22	Gov FY 23	Gov Cancel
22,800,000	12,590,500	9,600,000	5,000,000	

Unallocated Balance 1/1/21	FY 18 Auth	FY 19 Auth	FY 20 Auth	FY 21 Auth	CY 17 Allocation	CY 18 Allocations	CY 19 Allocations	CY 20 Allocation
12,493,022	2,000,000	2,000,000	3,000,000	-	1,862,857	573,243	-	500,000

Summary

This program funds fire, safety and environmental improvements including improvements in compliance with current codes, site improvements, repair and replacement of roofs and other exterior and interior building renovations and demolition.

Requested funds would be used for improvements to Connecticut Valley Hospital old power plant, freight elevator, and sprinklers, among other projects.

Program				
Planning and design for replacement of Whiting Forensic Hospital at Connecticut Valley Hospital				
Agency Req. 22	Agency Req. 23	Gov FY 22	Gov FY 23	Gov Cancel
-	-	3,000,000	-	

Summary

This new project funding would be used for the initial design portion of a renovation to the Whiting Forensic Hospital.

DMHAS is requesting ownership of several empty buildings located at CJTS in Middletown to move patients from the WFH. The Whiting Building was built in 1970 and the layout is no longer considered a good therapeutic environment for patients. The building is designed in a linear fashion where occupants must travel through each ward to get to the next. For example, in order for them to get to Patient Ward 4, they must travel through Wards 1, 2, and 3. This is not an ideal situation for patients and staff. In addition, the Whiting Building is in need of extensive work in order to continue its use. It needs new windows, roofs, flooring, ceiling/lighting, and an hvac system. Even with these repairs the building is no longer considered therapeutic by today's standards. We propose moving into buildings at CJTS. The CJTS buildings are newer and the general layout is ideal for our patients, although room sizes would have to be modified, as well as bathroom locations. This request is for professional design services, DCS fees, inspections, and third party construction administrator for \$1,200,000, and for construction renovations of \$10,000,000 in phase I and \$2,000,000 in phase II.

Program				
Grants-in-aid to private non-profit organizations that are exempt under Section 501(c)(3) of the Internal Revenue Code for community-based residential and out patient facilities for purchases, repairs, alterations and improvements				

Agency Req. 22	Agency Req. 23	Gov FY 22	Gov FY 23	Gov Cancel
1,000,000	1,000,000	-	-	

Unallocated Balance 1/1/21	FY 18 Auth	FY 19 Auth	FY 20 Auth	FY 21 Auth	CY 17 Allocation	CY 18 Allocations	CY 19 Allocations	CY 20 Allocation
3,282,999	-	-	-	-	834,510	1,201,466	-	-

Summary

This program is one of several agency nonprofit grants for capital purposes that were largely centralized into the Governor's Nonprofit Program under OPM in 2013. The Governor proposed no additional funding for the nonprofit program. \$50 million remains unallocated in the centralized program.

The Department of Mental Health and Addiction Services provides grants in-aid to private non-profit 501 (c)(3) organizations. DMHAS operating funds are used to purchase community-based behavioral health services while capital funding is necessary for the purpose of purchasing, repairing, and making alterations and improvements to the facilities. The intent of these funds is to assist agencies in providing safe environments that are conducive to the delivery of community-based mental health & addiction services and to assist in providing safe, decent, and affordable housing. DMHAS is currently accepting rolling applications from private non-profit organizations for renovations and down payment assistance projects. Based on an average expenditure of over \$4 mil. of bond funded projects over the last five years, the Department is requesting additional bond fund authorizations in FY-22 & FY-23.

Department of Developmental Services

Program

Fire, safety and environmental improvements to regional facilities for client and staff needs at all state-owned facilities

Agency Req. 22	Agency Req. 23	Gov FY 22	Gov FY 23	Gov Cancel
7,080,000	4,700,000	2,000,000	2,000,000	

Unallocated Balance 1/1/21	FY 18 Auth	FY 19 Auth	FY 20 Auth	FY 21 Auth	CY 17 Allocation	CY 18 Allocations	CY 19 Allocations	CY 20 Allocation
12,993,900	2,500,000	2,500,000	-	-	1,000,000	500,000	-	-

Summary

This is DDS's primary departmental facilities capital program, which encompasses many projects, with typical costs under \$2 million, and often under \$1 million. Recent allocations have been towards capitalizing the agency for emergency and minor repairs. HVAC, roof replacements, and fire safety improvements have all been funded under this program.

The DDS facilities range from client occupied ICF/MR group homes to administrative areas to support facilities. The age of the buildings range from 1760 to 2002. The systems range from residential utility systems to major power plants, and campus utility distribution systems. Code requirements touch almost all chapters of the life safety code as well as extensive ADA, OSHA, environmental, health, and building code requirements. It is essential that DDS has accessible funds to immediately initiate corrective action when code, safety, health, or emergency conditions develop. This funding is critical to continue safe operations for the clients we serve.

Department of Motor Vehicles

Program				
Development of a master plan for department facilities				

Agency Req. 22	Agency Req. 23	Gov FY 22	Gov FY 23	Gov Cancel
-	-	500,000	-	

Summary

This new program would be used to develop a master plan for department facilities, which is anticipated to include prioritization of various minor and emergency projects.

Program				
Alterations, renovations and improvements to buildings and grounds				

Agency Req. 22	Agency Req. 23	Gov FY 22	Gov FY 23	Gov Cancel
17,620,000	3,925,000	-	-	

Unallocated Balance 1/1/21	FY 18 Auth	FY 19 Auth	FY 20 Auth	21 Auth	CY 17 Allocation	CY 18 Allocations	CY 19 Allocations	CY 20 Allocation
1,316,850	-	-	-	-	257,800	150,000	2,595,350	500,000

Summary

This is DMV's primary departmental facilities capital program, which encompasses many projects. Recent allocations have been towards capitalizing the agency for emergency and minor repairs. HVAC, roof replacements, and fire safety improvements have all been funded under this program.

State Department of Education

Program	Unallocated Balance 1/1/21	Gov. Rec 22	Gov. Rec 23	Gov. Rec Cancel
Low-performing schools - Grants-in-aid to targeted local and regional school districts for alterations, repairs, improvements, technology, and equipment in low-performing schools	1,199,329	5,000,000	5,000,000	-
Technical Education and Career System: Alterations and improvements to buildings and grounds, including new and replacement equipment, tools and supplies necessary to implement updated curricula, vehicles and technology at all Regional Vocational-Technical Schools	6,768,889	15,100,000	14,100,000	-
Extended Hour Training at Tech Schools	8,066,000			(8,066,000)
Grants-in-aid for capital start-up costs related to the development of new interdistrict magnet school programs to assist the state in meeting the goals of the 2008 stipulation and order for Milo Sheff, et al. v. William A. O'Neill, et al., for the purpose of buying portable classrooms, leasing space, and purchasing equipment, including, but not limited to, computers and classroom furniture	323,586			(323,586)
Grants-in-aid to assist charter schools with capital expenses	6,890,271	-	-	-

State Department of Education

Program				
Low-performing schools - Grants-in-aid to targeted local and regional school districts for alterations, repairs, improvements, technology, and equipment in low-performing schools				

Agency Req. 22	Agency Req. 23	Gov FY 22	Gov FY 23	Gov Cancel
5,000,000	5,000,000	5,000,000	5,000,000	

Unallocated Balance 1/1/21	FY 18 Auth	FY 19 Auth	FY 20 Auth	FY 21 Auth	CY 17 Allocation	CY 18 Allocations	CY 19 Allocations	CY 20 Allocation
1,199,329	10,000,000	5,000,000	-	-	2,744,610	3,800,671	-	10,000,000

Summary

The Department will provide funds to the State's lowest performing schools, where there is a significant need for new investments in technology and equipment and for facility and capital improvements to help address building and site deficiencies to promote the health, safety, and learning of all children in appropriate environments.

\$10 million was allocated in September 2020 to provide grants-in-aid to eligible schools and districts for the purchase of technology needed to ensure teachers and students have access to devices to successfully enable remote learning as needed in response to COVID-19. Applications for the program were due Dec. 1, 2020.

Program				
Technical Education and Career System: Alterations and improvements to buildings and grounds, including new and replacement equipment, tools and supplies necessary to implement updated curricula, vehicles and technology at all Regional Vocational-Technical Schools				

Agency Req. 22	Agency Req. 23	Gov FY 22	Gov FY 23	Gov Cancel
15,100,000	14,100,000	15,100,000	14,100,000	

Unallocated Balance 1/1/21	FY 18 Auth	FY 19 Auth	FY 20 Auth	FY 21 Auth	CY 17 Allocation	CY 18 Allocations	CY 19 Allocations	CY 20 Allocation
6,768,889	-	-	-	5,000,000	2,932,007	9,809,860	-	-

Summary

Bond funds are used for alterations and improvements to buildings and grounds, including new and replacement equipment, tools and supplies necessary to update curricula, vehicles, and technology upgrades.

The technical high school system is administered by the state – soon to be a separate agency under the name CT Technical Education and Career System (CTECS). For the 2019-2020 school year, approximately eleven thousand students were enrolled in the system of 20 schools located throughout the state.

Program
Extended Hour Training at Tech Schools

Agency Req. 22	Agency Req. 23	Gov FY 22	Gov FY 23	Gov Cancel
				(8,066,000)

Unallocated Balance 1/1/21	FY 18 Auth	FY 19 Auth	FY 20 Auth	FY 21 Auth	CY 17 Allocation	CY 18 Allocations	CY 19 Allocations	CY 20 Allocation
8,066,000	-	-	-	-	-	-	-	-

Summary

First authorized for a pilot program in FY 15 then expanded with additional authorization in FY 17, this program was instituted to provide an operational subsidy to the State-run Vocational Technical High Schools that allowed the high schools to offer extended hours beyond the traditional school day. Of the \$8.5 million authorized, a total of \$434,000 was allocated at the November 2014 State Bond Commission meeting. The proposal would cancel the remaining unallocated authorization.

Program
Grants-in-aid for capital start-up costs related to the development of new interdistrict magnet school programs to assist the state in meeting the goals of the 2008 stipulation and order for Milo Sheff, et al. v. William A. O'Neill, et al., for the purpose of buying portable classrooms, leasing space, and purchasing equipment, including, but not limited to, computers and classroom furniture

Agency Req. 22	Agency Req. 23	Gov FY 22	Gov FY 23	Gov Cancel
				(323,586)

Unallocated Balance 1/1/21	FY 18 Auth	FY 19 Auth	FY 20 Auth	FY 21 Auth	CY 17 Allocation	CY 18 Allocations	CY 19 Allocations	CY 20 Allocation
323,586	-	-	-	-	-	-	-	-

Summary

A total of almost \$81 million was authorized for outfitting new interdistrict magnet school programs between FY 09 and FY 16, with total allocations of \$80.5 million between FY 11 and FY 17. The proposed cancellation represents the remaining balance of the most recent authorization (\$15 million) in FY 16.

Program
Grants-in-aid to assist charter schools with capital expenses

Agency Req. 22	Agency Req. 23	Gov FY 22	Gov FY 23	Gov Cancel
2,500,000	2,500,000	-	-	

Unallocated Balance 1/1/21	FY 18 Auth	FY 19 Auth	FY 20 Auth	FY 21 Auth	CY 17 Allocation	CY 18 Allocations	CY 19 Allocations	CY 20 Allocation
6,890,271	5,000,000	5,000,000	-	-	6,050,595	7,012,378	-	-

Summary

Funds support charter schools with capital expenses, including school building projects, general improvements, and repayment of debt incurred for school building projects.

This program is distinct from the state's primary school construction program that provides reimbursement at a range of rates to towns and regional school districts for eligible school construction costs. The most recent RFP for the charter school capital expense grant, from November 2018, included a cap of \$850,000 per application.

Connecticut Innovations, Inc.

Program	Unallocated Balance 1/1/21	Gov. Rec 22	Gov. Rec 23	Gov. Rec Cancel
*Connecticut Bioscience Innovation Fund - PRIOR	-	25,000,000	25,000,000	-
Recapitalize CII programs - Grant-in-aid to recapitalize the programs of Connecticut Innovations, Inc., described in chapter 581 of the general statutes	11,000,000			-

*The Connecticut Bioscience Innovation Fund bonding was authorized in earlier years, with authorizations scheduled to become effective during the biennium under current law.

Connecticut Innovations, Inc.

Program
Connecticut Bioscience Innovation Fund

Agency Req. 22	Agency Req. 23	Gov FY 22	Gov FY 23	Gov Cancel
Prior	Prior	25,000,000	25,000,000	

Unallocated Balance 1/1/21	FY 18 Auth	FY 19 Auth	FY 20 Auth	FY 21 Auth	CY 17 Allocation	CY 18 Allocations	CY 19 Allocations	CY 20 Allocation
-	15,000,000	15,000,000	25,000,000	25,000,000	15,000,000	15,000,000	25,000,000	25,000,000

Summary

The Connecticut Bioscience Innovation Fund (CBIF) is designed to provide grants, equity investments and loans to eligible bioscience technologies.

CBIF was established to finance projects to improve the delivery of health care services, lower health care costs, and directly or indirectly create bioscience jobs. The projects can involve improvements or developments in services, therapeutics, diagnostics, and devices in pharmaceuticals, bioscience, biomedical engineering, medical care, medical devices, medical diagnostics, personalized medicine, health information management, and other related disciplines.

Startups and early-stage businesses may apply for secured convertible loans or equity. Accredited colleges and universities together with nonprofits (academics) may apply for royalty bearing grant funding up to \$500,000.

CBIF Authorization Schedule	
FY	millions \$
2013	10
2014	10
2015	15
2016	15
2017	-
2018	15
2019	15
2020	25
2021	25
2022	25
2023	25
2024	24

This program has a previously adopted bond authorization schedule, as shown in the table. The Governor has not proposed any change to the previously adopted authorization schedule. All eligible authorizations are allocated and made available to the program based on previous arrangement with the State Bond Commission.

Program
Recapitalize CII programs - Grant-in-aid to recapitalize the programs of Connecticut Innovations, Inc., described in chapter 581 of the general statutes

Unallocated Balance 1/1/21	FY 18 Auth	FY 19 Auth	FY 20 Auth	FY 21 Auth	CY 17 Allocation	CY 18 Allocations	CY 19 Allocations	CY 20 Allocation
11,000,000	20,000,000	20,000,000	-	-	30,000,000	43,500,000	-	-

Summary

These funds are used to capitalize Connecticut Innovations, Inc., a quasi-public agency of the State that is charged with stimulating and encouraging the research and development of new technologies, businesses and products, the creation and transfer of new technologies, to assist existing businesses in adopting current and innovative technological processes, providing services to industry that will advance the adoption and utilization of technology, stimulating and encouraging the development and operation of new and existing science parks and incubator facilities, and promoting science, engineering, mathematics and other disciplines that are essential to the development and application of technology within Connecticut by the infusion of financial aid for research, invention and innovation in situations in which such financial aid would not otherwise be reasonably available from commercial or other sources.

In practice, these funds are most often used as venture capital seed funds, which allow CI to offer equity investments, strategic guidance, and grants to emerging businesses and technologies.

Prior authorizations for CI capitalization, along with Manufacturing Assistance Act (MAA) funds, have been used to capitalize a related venture, CTNext.

CTNext

CTNext was established in 2016 and funded from the resources of CI and as carve outs from MAA funding. The establishing bill (PA 16-3 MSS) included six distinct programs and funding, as per the table. There are no additional funds scheduled to be made available after FY 21 for CTNext under current law.

LINE ITEMS	Section of SB 502	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	Totals
BOND REVENUES:							
From CI Jobs Bill - General Purposes	16 (b) (2)	5.000	5.000	5.000	5.000	5.000	25.000
From CI Jobs Bill - Higher Education	16 (b) (5)	2.000	2.000	-	-	-	4.000
From CI Jobs Bill - Evaluation Study (TEconomy)	16 (b) (3)	0.500	-	-	-	-	0.500
From MAA - Innovation District Grants	10 (b) (4)	4.900	4.900	4.900	9.900	4.900	29.500
From MAA - Higher Education	10 (b) (5)	-	-	2.000	2.000	2.000	6.000
From MAA- Growth Stage Grants	10 (b) (8)	0.450	0.450	0.450	0.450	0.450	2.250
Total Bond Revenues		12.850	12.350	12.350	17.350	12.350	67.250

Department of Labor

Program	Unallocated Balance 1/1/21	Gov. Rec 22	Gov. Rec 23	Gov. Rec Cancel
Unemployed Armed Forces Member Subsidized Training and Employment Program (Armed Forces STEP)	3,000,000			-
Workforce Training Authority Fund	70,000,000			(70,000,000)

Department of Labor

Program								
Subsidized Training and Employment Program (STEP)								
Unemployed Armed Forces Member Subsidized Training and Employment Program (Armed Forces STEP)								
Unallocated Balance 1/1/21	FY 18 Auth	FY 19 Auth	FY 20 Auth	FY 21 Auth	CY 17 Allocation	CY 18 Allocations	CY 19 Allocations	CY 20 Allocation
-	-	-	-	-	5,000,000	-	-	-
3,000,000	-	-	-	-	-	-	-	-

Summary

Connecticut's Subsidized Training and Employment Program (STEP Up) provides wage and training subsidies to employers that hire an unemployed jobseeker. The program, administered by the CT Department of Labor and the state's five Workforce Investment Boards, helps small businesses hire employees and expand their workforce.

The STEP program received \$40 million of bond authorizations from FY 12 through FY 17, which was all allocated, with the most recent allocation of \$4m in November of 2017.

The related Armed Forces STEP program was authorized \$8 million between FY 13 and FY 14, with the only allocation (\$5 million) to the program approved at the August 2012 State Bond Commission meeting. \$3 million remains unallocated for the program.

Program								
Workforce Training Authority Fund								
Agency Req. 22	Agency Req. 23	Gov FY 22	Gov FY 23	Gov Cancel				
				(70,000,000)				
Unallocated Balance 1/1/21	FY 18 Auth	FY 19 Auth	FY 20 Auth	FY 21 Auth	CY 17 Allocation	CY 18 Allocations	CY 19 Allocations	CY 20 Allocation
70,000,000	10,000,000	20,000,000	20,000,000	20,000,000	-	-	-	-

Summary

The Workforce Training Authority was statutorily established in PA 17-207, with \$70 million of bond authorizations from FY 18 through FY 21, along with \$500,000 of appropriated funds for administration of the fund in the FY 20 and FY 21 adopted budget. The operating funds were cut as part of cost-saving measures in FY 20 and FY 21, and proposed to be permanently cut in the Governor's proposed budget. Likewise, with no allocations to date, the Governor's capital budget proposes cancelling the entirety of bond authorizations for the program.